

**To: All Members of the Community Safety and
Protection Committee
(and any other Members who may wish to attend)**



The Protocol and Procedure for visitors attending meetings of Merseyside Fire and Rescue Authority can be found by clicking [here](http://www.merseyfire.gov.uk) or on the Authority's website:

<http://www.merseyfire.gov.uk> - About Us > Fire Authority.

**J. Henshaw
LLB (Hons)
Clerk to the Authority**

Tel: 0151 296 4000
Extn: 4113 Kelly Kellaway

Your ref:

Our ref HP/NP

Date: 30 September 2015

Dear Sir/Madam,

You are invited to attend a meeting of the **COMMUNITY SAFETY AND PROTECTION COMMITTEE** to be held at **1.00 pm** on **THURSDAY, 8TH OCTOBER, 2015** in the Liverpool Suite at Merseyside Fire and Rescue Service Headquarters, Bridle Road, Bootle.

PLEASE NOTE: This meeting will be preceded by a Learning Lunch for Members commencing at 12pm

Yours faithfully,



Clerk to the Authority

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MERSEYSIDE FIRE AND RESCUE AUTHORITY
COMMUNITY SAFETY AND PROTECTION COMMITTEE

8 OCTOBER 2015

AGENDA

Members

Linda Maloney (Chair)
Jimmy Mahon
Barbara Murray
Steve Niblock
Mike Kearns
James Roberts
Paul Tweed
Marianne Welsh

1. Preliminary matters

Members are requested to consider the identification of:

- a) declarations of interest by individual Members in relation to any item of business on the Agenda
- b) any additional items of business which the Chair has determined should be considered as matters of urgency; and
- c) items of business which may require the exclusion of the press and public during consideration thereof because of the possibility of the disclosure of exempt information.

2. Minutes of the Previous Meeting (Pages 5 - 10)

The Minutes of the Previous Meeting, held on 30th July 2015, are submitted for approval as a correct record and for signature by the committee chair.

3. Merseyside Health & Wellbeing Partnership (Pages 11 - 16)

(CFO/076/15)

To consider Report CFO/076/15 of the Deputy Chief Fire Officer concerning the work currently being undertaken between Merseyside Fire and Rescue Authority (MFRA) and Health Partners.

This report was also considered by the Performance and Scrutiny

Committee at the meeting held on 3rd September 2015.

4. Marmot Partnership Status Award (Pages 17 - 20)

(CFO/084/15)

To consider Report CFO/084/15 of the Deputy Chief Fire Officer, concerning recognition and subsequent partnership status awarded to Merseyside Fire & Rescue Service (MF&RS).

If any Members have queries, comments or require additional information relating to any item on the agenda please contact Committee Services and we will endeavour to provide the information you require for the meeting. Of course this does not affect the right of any Member to raise questions in the meeting itself but it may assist Members in their consideration of an item if additional information is available.

Refreshments

Any Members attending on Authority business straight from work or for long periods of time, and require a sandwich, please contact Democratic Services, prior to your arrival, for arrangements to be made.

MERSEYSIDE FIRE AND RESCUE AUTHORITY

COMMUNITY SAFETY AND PROTECTION COMMITTEE

30 JULY 2015

MINUTES

Present: Cllr Linda Maloney (Chair) Councillors Mike Kearns, James Roberts, and Marianne Welsh.
Councillors Les Byrom and Dave Hanratty present as alternates.

Also Present:

Apologies of absence were received from: Cllr Jimmy Mahon, Cllr Barbara Murray, Cllr Steve Niblock and Cllr Paul Tweed

1. Preliminary matters

Members considered the identification of declarations of interest, any urgent additional items, and any business that may require the exclusion of the press and public.

Resolved that:

- a) no declarations of interest were made by individual Members in relation to any item of business on the Agenda
- b) there was one item considered to be a matter of urgency and admitted onto the Agenda by the Chair of this Committee as follows:

Item 8. Community Fire Protection 2020 Proposals.

Key information informing this report was only received on 26th July 2015, the day before publication of this agenda.

- c) no items of business required the exclusion of the press and public during consideration thereof because of the possibility of the disclosure of exempt information.

2. Minutes of the Previous Meeting

The minutes of the previous meeting held on 16th April 2015 were considered to be a correct record and signed accordingly by the Chair.

3. Performance Against New AFA Protocol

(CFO/064/15)

Members considered report CFO/064/15 of the Deputy Chief Fire Officer concerning the performance of the new Automatic Fire Alarm (AFA) Policy since its introduction in October 2012.

Members considered the successes following implementation of the Automatic Fire Alarm (AFA) policy in 2012, and also that there were a small number of organisations who significantly contributed to the remaining instances of Unwanted Fire Signals (UwFS). Methods of reducing UwFS were discussed at length including a targeted approach to prolific offenders and the possibility of a cost-recovery charging policy.

Resolved that:

- a. the progress of the new AFA Policy in improving the Services performance in reducing Unwanted Fire Signals, be noted; and
- b. the rationale of the risk assessment that underpins the protocol, be noted; and
- c. the risk assessment that underpins the protocol, be approved; and
- d. the targeted approach to be adopted in relation to prolific offenders, be noted; and
- e. the resolution of the Performance and Scrutiny Committee to undertake a review, to explore the experience of other Fire and Rescue Authorities who have adopted a charging policy in respect of the potential for such to positively influence repeat offenders of UwFS and the financial impact to those Authorities, be noted.

4. ANALYSIS OF FATALITIES IN ACCIDENTAL DWELLING FIRES BETWEEN 1ST APRIL 2014 AND 31ST MARCH 2015

(CFO/068/15)

Members considered report CFO/068/15 of the Deputy Chief Fire Officer concerning the performance and detailed analysis relating to the Accidental Dwelling Fire Fatalities that occurred during 2014/15.

The committee were informed that there had been an increase in the number of accidental dwelling fire fatalities for 2014/15 on previous years to 10 fatalities. Concerns were raised about the demographics of the victims of these fires, around issues that might contribute such as fuel poverty and what the Fire and Rescue Authority's response should be.

Resolved that:

- a) Performance in relation to deaths in accidental dwelling fires during 2014/15 be noted; and,
- b) The reassurance campaigns run following accidental dwelling fire fatalities be commended, and the staff involved in delivering them be thanked.

5. 10 YEAR ACCIDENTAL DWELLING FIRE FATALITY REPORT

(CFO/069/15)

Members considered report CFO/069/15 of the Deputy Chief Fire Officer concerning performance and analysis of Accidental Dwelling Fire Fatalities occurring between 2005/06 and 2014/15.

The Committee considered that the trend over ten years shows that it is the same demographic of people that are victims of fire as shown in the one year report.

Resolved that:

Performance in relation to deaths in accidental dwelling fires during the period 2005/6 to 2014/15, be noted

6. Primary Authority Scheme 2015

(CFO/067/15)

Members considered report CFO/067/15 of the Deputy Chief Fire Officer concerning the formalisation of partnership arrangements enacted under the Primary Authority Scheme (PAS) with two retail organisations, A.S.Watson (Superdrug PLC, Savers Health & Beauty, The Perfume Shop), and Ladbrokes Gaming PLC.

The Committee acknowledged that the partnership trialled with the two retail organisations under the PAS has now been formalised and will continue. Members also heard that the Authority was now in a position to seek and investigate new partnerships, primarily with organisations that have head offices in Merseyside.

Members considered the benefits of the PAS and any issues identified during the trial. In particular they considered the impact it has had and is likely to have on staffing arrangements. They also considered that there is potential for disputes on legislating for fireworks to arise in areas where this responsibility normally lies with the Local Authority's Trading Standards office.

Resolved that:

- a) the advantages to MFRA of entering into these partnerships, be noted; and,
- b) the indication from government, that it is a key business objective to extend the existing PAS to include smaller businesses, be noted; and,
- c) the principal of seeking additional partnership agreements with other organisations within the retail sector, be approved.

7. Sprinklers Initiative Update

(CFO/072/15)

Members considered report CFO/072/15 of the Deputy Chief Fire Officer concerning the progress of the initiative to fit sprinklers in purpose built blocks of flats, and the intention to extend the scope of this scheme to other types of premises in Merseyside that house vulnerable residents.

Members heard that only one developer has made use of the funding approved in December 2013 for supporting sprinkler initiatives in purpose built flats, therefore the committee considered whether the scope of the project should be widened so that other interested organisations with a remit for housing vulnerable people could take advantage of the funding.

Resolved that:

The broadening of the scope of premises that can be supported by the capital funding programme to include other premises that house vulnerable residents (e.g. persons with limited mobility, dementia or mental health issues) or buildings that pose a particular risk to firefighter safety, be approved.

8. Community Fire Protection 2020 Proposals

(CFO/030/15)

Members considered report CFO/030/15 of the Deputy Chief Fire Officer concerning proposals for structural changes to the function of Community Fire Protection arising from the 2020 review.

The Committee considered that the review had been conducted in a comprehensive and thorough way and that representative bodies had been consulted with through the process and were supportive of the proposals.

Resolved that:

- a) the methodology of the 2020 review for the function of Community Fire Protection, be noted; and,

- b) the rationale underpinning the proposals for structural change, be noted;
and
- c) the changes detailed in the report, be approved.

Close

Date of next meeting Thursday, 8 October 2015

Signed:_____

Date:_____

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MERSEYSIDE FIRE AND RESCUE AUTHORITY			
MEETING OF THE:	COMMUNITY SAFETY AND PROTECTION COMMITTEE		
DATE:	8 OCTOBER 2015	REPORT NO:	CFO/076/15
PRESENTING OFFICER	DEPUTY CHIEF FIRE OFFICER		
RESPONSIBLE OFFICER:	JAMES BERRY TEL: 4711	REPORT AUTHOR:	AM JAMES BERRY
OFFICERS CONSULTED:	KEVIN JOHNSON – HOME SAFETY MANAGER WM MARK JONES - PREVENTION		
TITLE OF REPORT:	MERSEYSIDE HEALTH & WELLBEING PARTNERSHIP		

APPENDICES:	NONE
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Purpose of Report

1. To request that Members consider and note the work currently being undertaken between Merseyside Fire and Rescue Authority (MFRA) and Health Partners.

Recommendation

2. That Members:
 - a) Support the development of the 'Safe and Well' visit and recognise the potential impact that it may have when tackling wider health determinants.
 - b) Explore the potential opportunities that such an approach could have with regard to targeted health interventions. These interventions may tackle issues such as; social isolation, mental health, slips trips and falls, hospital discharge, through signposting, referrals or direct bridging.
 - c) Review the development of local partnerships within Merseyside which encourage local action(s) to prevent or reduce service demand and improve the quality of life of persons with acute or chronic conditions.

Introduction and Background

3. Since 1999, MFRA has been carrying out interventions in people's homes to identify and reduce risk and to provide relevant advice on actions to take in the event of fire.
4. These interventions have reduced due to the financial challenges faced by MFRA however the Service has still delivered over 50,000 Home Fire Safety Checks (HFSC) across Merseyside during 2014-15.

5. Although other factors have no doubt also been involved, this approach has resulted in a reduction in risk and a significant reduction in demand for MFRA to respond to incidents, including a reduction in the number of deaths and injuries from accidental fires in the home (although it should be noted that during 2015 the figure appears to be rising in the context of certain vulnerable groups which is being carefully monitored).
6. This proactive approach to risk management is seen as best practice across the public sector and local and national health partners (including Simon Stevens NHS CEO and Duncan Selbie Public Health England CEO) are starting to recognise the potential that exists within the Fire Sector.
7. Following a local fire and health summit Merseyside & Cheshire Fire Rescue Services are engaging with health partners and have established a number of task and finish groups to consider specific areas such as falls prevention, vulnerability to crime, hospital discharges, smoking and alcohol referral pathways and increasing awareness of and access to cancer screening services.
8. As a result of this Summit, a more holistic approach to vulnerability will be introduced with the development of a 'Safe and Well' visit, maintaining a focus on those more at risk from fire – those over 65 and living alone.
9. It is envisaged that through their interactions with people in their own homes, and with the necessary additional awareness training, Fire and Rescue Service staff and Fire Support Network volunteers will be able to identify and act upon a wider range of risks that predispose people to a number of health issues that can significantly reduce life expectancy and/or quality of life.
10. Consequently, the following principles are proposed as a basis for discussion for adoption or implementation by MFRA:
 - That MFRA should consider extending its current approach to safety in the home to include risk factors that impact on health and wellbeing and which lead to an increase in demand for health, local authority and Fire and Rescue Services.
 - The content of a 'Safe and Well' visit in Merseyside should be co-designed through discussions with health and local authority colleagues and should be based on information regarding local risks and demand.
 - When considering risk factors other than fire, the process should not be confined to merely signposting to other agencies, but also to if and how these may be mitigated during the initial visit.
11. Wherever possible the approach adopted by MFRA should:
 - Reflect local need
 - Provide a light touch health check of vulnerable individuals
 - Identify risk while in the home;

- Provide concise advice;
 - Provide appropriate risk reduction equipment;
 - Refer to specialist advice and support where appropriate.
- To ensure that referrals to specialist advice and support are limited to those in need of such assistance; health and local authority colleagues should support MFRA staff in training and raising awareness of their staff, where necessary.
 - Consistent referral pathways into specialist services should be developed across Merseyside. However it is recognised that due to the number and nature of organisations involved absolute consistency is, at this stage, an aspiration.
12. CFOA have provided strategic guidance on how individual FRA's develop local approaches to deliver "Safe and Well" visits which will significantly widen the scope and value of interventions completed by MFRS staff. Following the local fire and health summit, Merseyside and Cheshire Fire and Rescue Services are engaging with health partners and have established a number of task and finish groups to look at specific areas, such as falls prevention, vulnerability to crime, hospital discharges, smoking and alcohol referral pathways and increasing awareness of and access to cancer screening services.
 13. This approach has the potential to unlock significant capacity and savings by targeted early prevention, resulting in the improved quality of life where the greatest impact can be made, reducing demand on local NHS and other services.
 14. It is estimated that upwards of 30,000 more people than would normally be expected to die as a result of winter weather, with the biggest cohort being women living alone over 75 and the majority of excess deaths in owner occupied houses.
 15. Using the data currently available through the release of NHS Exeter Data, MFRA can identify those people and put in place specific interventions and strategies which, if taken forward with sufficient pace, would make a difference this winter.

Equality and Diversity Implications

16. By taking a whole system approach centred on peoples' needs, the Authority and our partners will make every contact count irrespective of which service it is from.
17. The risk based approach detailed within the Authority's new Home Safety Strategy ensures that the most vulnerable people across Merseyside are targeted – older people, people with adult social care needs and those in areas of deprivation.

Staff Implications

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18. MFRA will create a Vulnerable Persons Team, with appropriate specialist skills that will adopt the holistic 'Safe and Well' visit, liaising with health partners, particularly in response to the discharging of potentially at risk individuals from hospital back into their home environment.
 19. Staff will be encouraged to support the development of the Safe and Well visit based on their training, skills and knowledge of working with vulnerable people.
 20. There may be a need to make changes to staff Terms and Conditions and levels of remuneration. If so this will be referred through local Joint Secretary mechanisms.

Legal Implications

21. It is important to note that NHS partners have been asked to provide certain indemnities in respect of any work undertaken on their behalf. Furthermore this must be a commissioned service from NHS England and others in order to ensure that this does not impinge upon current resources of MFRA.

Financial Implications & Value for Money

22. There are potential financial implications associated with this report as MFRA may be commissioned by health partners in the future. This will be explored through the work streams created through the Health Summit and in conjunction with Public Health colleagues and Clinical Commissioners.

Risk Management, Health & Safety, and Environmental Implications

23. The development of the Safe and Well visit will create opportunities to develop a more holistic risk management approach which could extend to health determinants and safety related issues.

Contribution to Our Mission: *Safer Stronger Communities – Safe Effective Firefighters*

24. The high profile delivery of 'Safe and Well' visits in Merseyside will contribute to the understanding and tackling of the wider social determinants of health.
25. This approach will contribute to the creation of Safer Stronger Communities.

BACKGROUND PAPERS

NONE

GLOSSARY OF TERMS

HFSC	Home Fire Safety Check
MFRS	Merseyside Fire and Rescue Association

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MERSEYSIDE FIRE AND RESCUE AUTHORITY			
MEETING OF THE:	COMMUNITY SAFETY AND PROTECTION COMMITTEE		
DATE:	29 TH SEPTEMBER 2015		CFO/084/15
PRESENTING OFFICER	DEPUTY CHIEF FIRE OFFICER		
RESPONSIBLE OFFICER:	AREA MANAGER JAMES BERRY	REPORT AUTHOR:	STATION MANAGER PHIL BYRNE
OFFICERS CONSULTED:	JAMES BERRY PHIL BYRNE		
TITLE OF REPORT:	MARMOT PARTNERSHIP STATUS AWARD FOR MFRS		
APPENDICES:	NONE		

Purpose of Report

1. To inform Members of the recognition and subsequent partnership status awarded to Merseyside Fire & Rescue Authority (MFRA).

Recommendation

2. That Members note the content of the report and recognise the value that attaining such an award has when evidencing the wider contribution that the Fire and Rescue Service can make across its communities, particularly with regard to safety and health inequality.

Introduction and Background

3. Merseyside Fire and Rescue Authority's (MFRA) community engagement work assists in tackling inequality and helping the most vulnerable members of our communities.
4. This work had previously been recognised by Professor Sir Michael Marmot when referenced in his previous published book 'Fair Society, Healthy Lives'
5. Professor Sir Michael Marmot is a recognised lead in addressing health inequalities, both in research and policy. He is professor of epidemiology and public health at University College London. He will be President of the World Medical Association, 2015-16.
6. Sir Michael Marmot continues to recognise the invaluable work being undertaken by Merseyside Fire and Rescue Service (MFRS) and chose to award MFRA partnership status on this basis.

7. MFRA are the first organisation of any kind to receive this award.
8. The criteria for the award is:
 - a. The organisation has demonstrated commitment to tackling health inequality through action on at least one of the marmot policy areas:
 - Give every child the best start in life
 - Enable all children, young people and adults to maximise their capabilities and have control over their lives
 - Create fair employment and good work for all
 - Ensure healthy standard of living for all
 - Create and develop healthy and sustainable places and communities
 - b. Strengthen the role and impact of ill health prevention.
 - c. The organisation has worked in close collaboration with the Institute of Health Equity to develop strategies and practical actions based on the Marmot approach and to ensure consistency with the SDH approach
 - d. The health inequality approach is embedded in strategy and owned by the leadership and the entire organisation
 - e. The strategic approaches influence action and delivery and the strategic approaches have a measurable influence on action and delivery
 - f. The organisation takes a population based approach to improving health equity and focuses on the social determinants.
 - g. The organisation is working to provide good quality work for its own staff
9. MFRS are also mentioned for their work in Professor Sir Michael Marmots latest book 'The Health Gap' released on 10th September 2015.
10. Professor Sir Michael Marmot chose to present the award alongside the launch of his new book on the 9th September 2015 at MFRA SHQ, where he gave a master class to Fire and Health professionals. on
11. A press conference was held at MFRA SHQ on the morning of 9th September in recognition of this work.
12. The press conference was attended by Professor Sir Michael Marmot, DCFO Phil Garrigan, Cllr Dave Hanratty and members from Cheshire and West Midlands Fire & Rescue Services. The press conference was also attended by various journalists

13. The afternoon a 'master class' was held and chaired by BBC's Roger Phillips which gave the 80+ fire and health professionals in the audience the opportunity to learn from Sir Michael and also highlighted some of MFRS's innovative work
14. During the official book launch in London MFRA were again mentioned and specific case studies were used which featured in a number of press releases including the BBC national news page.

Equality and Diversity Implications

15. By taking a whole system approach centred on peoples' needs, the Service will make every contact count.

Staff Implications

16. MFRS organised this event during normal core business.
17. Prevention staff were given the opportunity to attend the master class in order to enhance the fantastic work they currently undertake with the communities of Merseyside.

Legal Implications

18. No books were sold during the launch from authority premises.

Financial Implications & Value for Money

19. There are no financial implications arising from this report.

Risk Management, Health & Safety, and Environmental Implications

20. Existing risk assessments were in place for the event.

Contribution to Our Mission: *Safer Stronger Communities – Safe Effective Firefighters*

21. The high profile recognition in making our communities safer was recognised within national and local media publications and on the BBC website entitled - Firefighters saving the NHS.

BACKGROUND PAPERS

N/A

GLOSSARY OF TERMS

MFRS	Merseyside Fire and Rescue Authority
SHQ	Service Headquarters
SMG	Strategic Management Group